Information visualisation for science and policy: engaging users and avoiding bias

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Visualisations and graphics are fundamental to studying complex subject matter. However, beyond acknowledging this value, scientists and science-policy programmes rarely consider how visualisations can enable discovery, create engaging and robust reporting, or support online resources. Producing accessible and unbiased visualisations from complicated, uncertain data requires expertise and knowledge from science, policy, computing, and design. However, visualisation is rarely found in our scientific training, organisations, or collaborations. As new policy programmes develop [e.g., the Intergovernmental Platform on Biodiversity and Ecosystem Services (IPBES)], we need information visualisation to permeate increasingly both the work of scientists and science policy. The alternative is increased potential for missed discoveries, miscommunications, and, at worst, creating a bias towards the research that is easiest to display.

Visualisation: exploring and communicating information

Visualisations and graphics are the most universally engaging of outputs. Yet, the issues of producing informative, engaging, and unbiased visualisations (exploratory graphics to publication figures, all the way to interactive web interfaces) have received little attention in the biodiversity sciences, or science policy (see Glossary) areas. This is despite huge recent developments in the expertise, knowledge, software, web technologies, and the cultural understanding of both visualisation and data.

These developments come at a critical time. Scientific research and policy are further accelerating investments into understanding, predicting, and managing changes in the global environment [1–6]; Millennium Ecosystem Assessment (http://www.unep.org/maweb/en/index.aspx; http://www.ipcc.ch/). A crucial information gap has emerged when scientists and organisations come to explore and communicate the wealth of information being produced [7–9]. Turning vast amounts of often-complex data and information (Figure 1) into outputs that scientists can study effectively, and that can then engage diverse users and stakeholders, requires that we value and invest in visualisation and graphics. When subject matter is intangible (e.g., due to scale, complexity, or abstraction) [10,11], visualisations have a fundamental role in exploring information and generating understanding [12]. In addition to an open scientific infrastructure [13], visualisation and graphics should be among the main priorities for developing modern science and science policy.

Written science-policy reports are often subject to a ‘common approach and calibrated language’ [14]. Such conventions are an essential component of communication strategies and assist with building reputation, for instance, by indicating scientific confidence and framing scenario storylines [14]. The same considerations should apply to visualisations, and should go further, given how easily visuals can engage and influence nonexpert audiences across language barriers. Without joined-up strategies for developing and disseminating visualisations and graphics (Box 1), those of us involved in science and science policy are missing many opportunities and could bias...
in occluded categories or an otherwise unclear graphic. Small multiples can also be used to develop a narrative (e.g., different patterns evolving through time).

**Stakeholder:** an individual, group, or organisation that is, or could be, affected by a process or output, or that can affect that process or output. Stakeholders may share a common interest but possibly for different reasons (such as farmers, agricultural scientists, or policy makers).

**Uncertainty:** can refer to a variety of concepts, including ignorance, incompleteness, variation, and stochasticity. Uncertainty can be derived from incomplete knowledge, imperfect methods, sources of measurement, or observation bias and propagation of multiple sources of uncertainty.

**User-centred design:** a process that involves direct interactions with end users when defining, developing, and testing a product. From the outset, user requirements are developed so that products are based on a deep understanding of users’ education and abilities, as well as their goals, behaviours, and situations, the technology they use, and in what environments (context of use). In contrast to participatory design, users may not be directly involved in the design process.

Whether through a lack of training or collaboration, a lack of engagement with visualisation will potentially lead to ineffective and biased visualisations. In an age of heightened scientific scrutiny [15,16], this could impact levels of engagement with science and science policy, and reduce the reputation of both. To be effective, policy initiatives such as IPBES (Box 1) should ensure that investment and innovation in visualisation and visual communications keeps pace with the advances being made in scientific research and science-policy processes. For these reasons, the current poverty of visual communication in science and science policy deserves a significant response [8]. As stated by Fischhoff [17], refusing help in communication deserves heavy criticism because the stakes are so high.

In this article, we explore four key issues for increasing the role that visualisation has in science and science policy, which in turn introduces a host of issues in graphical representation [18], technical implementation [19], multi-disciplinary collaboration [20], and user-centred design [21]. Although we frame some of our discussion around the newly formed IPBES (Box 1), the arguments and proposals are relevant to the use of visualisations throughout science and science policy (Box 2). We put forward four suggestions for building capacity in visualisation within our communities (Box 3).

**Truth and beauty: what we hide in visualisations**

Science can have an awkward relation with style and beauty. For instance, visualisations that are highly engaging can appear disassociated from data sources [22], appear to advocate particular information by giving it prominence [23], or good visualisations might be interpreted as effort diverted away from the science. However, irrespective of content or function, compelling graphics can also create an impression of truth [24] (a so-called ‘Cartohypnosis’ [25]) and a lower value or reputation can be attributed to poor designs [26–28]. Any visualisation should be produced with an understanding of these potential biases in audiences’ perceptions and take control of them.

**Maps**

Visualising geospatial data is a key example of how an image can both display and hide information. Within maps, considerable amounts of content can be derived from
High-dimensional geospatial data sets

Figure 1. Scientists and science policy frequently deal with high-dimensional modelled outputs, but how will they be visualised? For instance, across spatial regions (e.g., defined by grid cells and spatial coordinates), models can predict a value for a metric of interest that has an associated uncertainty measure, both of which can change over time. When multiplied across a multiplicity of models and scenarios (and also alternative methods and simulations), information displays become challenging, even before including meta-data or multiple variables of interest and their associated uncertainties.

Attractive and familiar geographic patterns (e.g., the relative sizing of geographic regions, boundaries, contours, spatial patterns, and other topologies). This potentially distracts from the data superimposed upon them (Figure 2). When combined with the processes of analysis and the crafting of maps, it can be difficult to discern what information is being displayed, and the nature of models and data underlying an analysis. For instance, models developed using just a few highly localised data points (Figure 2A) can be extrapolated to far larger regions (Figure 2B) [29], then interpolated to far finer scales than the original data (Figure 2C) and then summarised for geopolitical regions (Figure 2D). If we take control of the different ways in which visualisations can influence a user (e.g., differences in design and prominence [30–32], sensual, imaginative, and analytical stimuli; see [33] and references therein), we can make rigorous design choices that reduce bias and visual rhetoric [34]. For instance, maps might be an obvious means to display geospatial information outputs, but not always be the clearest way to explain quantitative features of analysis and its raw outputs.

Reproducible and reusable resources
We must recognise that visualisations are not reality [35]. They are representations of data derived from a suite of transformations, filters, and visual encodings that have produced the particular style and storyline of a visualisation. Just like any scientific model, the provenance of these choices should be recorded [36,37] so that queries of, and reproducibility from, the source materials [19,38,39] are possible. Any particular visualisation could then be reused in equivalent comparisons with alternative data sources, or alternative visual encodings can be used with the same data [e.g., map projections (http://vis4.net/labs/as3proj)].

Uncertainty
Balanced reporting of findings is essential in science and at the science–policy interface [14] but few visualisations convey our ignorance alongside our knowledge [24,40,41]. Omitting uncertainty can promote the apparent precision of data or models, especially if an average or single sample of all possible outcomes is displayed. In science policy, ‘calibrated and traceable’ [14] conventions are used to indicate confidence and uncertainty in text. Many conventions also exist in statistical reporting. However, equivalent guidelines and conventions for visualisations and visualising uncertainty are not currently available. Visualising uncertainty is an active research domain, even if it is an unresolved issue in information visualisation research (see below).

Designing for nonscientific audiences
Science-policy audiences are highly diverse [13,38] and often receive information in richer digital environments (e.g., online applications, software, or games) than science typically provides. The page-limited print layouts of academic journals can impose rigid technical formats onto graphics that limit their reuse [42]; for instance, where huge numbers of individually informative pixels are irrevocably crammed into small rasterised images [43] (Figure 2C) and where graphics are otherwise dependent on text, or the format of a publication. Scientific outputs are then produced making numerous assumptions about audiences’ numeracy, vocabulary, expertise, and level of interest.
Box 1. Intergovernmental Platform on Biodiversity & Ecosystem Services

Following the 2010 United Nations (UN) General Assembly, the IPBES (http://www.ipbes.net) developed around the aims of providing an independent scientific platform for biodiversity and generating significant policy influence. IPBES will frequently deal with complicated large-scale models and multidimensional data resources [1, 70, 76] that are challenging for experts to analyse, let alone communicate [38, 52] (Figure I). Given these goals [76], the IPBES faces some demanding challenges: in addition to providing large-scale scientific assessments, the IPBES must engage diverse audiences with diverse services and outputs, while ensuring stakeholder ownership and engagement, and also increasing the efficiency of these activities through effective communication. Data visualisations and graphics could enhance all these activities within the policy reports and web interfaces that are intended to make vast amounts of data, assessments, and documentation accessible (see main text). By firmly embedding visualisation and graphics into its work programmes, the IPBES can immediately go further than previous science-policy programmes, such as the Intergovernmental Panel on Climate Change [68].

Experts and novices can also reason in different ways [18] and might require different design features. Decision and policy makers are obviously a key audience (http://www.ipcc.ch/meetings/session35/IAC_Communication-Strategy.pdf), but they too are a highly diverse user group and are not always going to be scientifically or statistically expert [14]. Thus, even if science is freely available (e.g., open, publically available science), it can remain broadly inaccessible because science produces a static explanation of research that often requires specialist expertise to understand. Ideally, science would be able to cater for multiple audiences within interactive devices that enable users to explore scientific knowledge on their own terms.

Interactive visualisations
Richer approaches to communicating scientific information could use visualisations and graphics based on those that enabled the scientists’ own discovery; for example, by creating exploratory web applications linking scientific data, models, and visuals within an interactive tool [19]. Users might then select presentation styles suiting their expertise and knowledge, and select particular abstractions, scales, location, or scenarios based on their own background, interests, or serendipitous choices. Such user-driven selections should maintain some connection to the broader context of information. These principles should be applied to all types of information contributed to the IPBES (Box 1). One example comes from the

Figure I. An expert group could provide guidelines and strategy that underpin all Intergovernmental Platform on Biodiversity & Ecosystem Services (IPBES) outputs and activities. By contextualising communications from the perspectives of end-users, and within the diverse components of the IPBES information pathways, an expert group could help generate efficient and engaging visual communications. As part of a user-centred and iterative design cycle, IPBES information pathways could be developed to maximise their effectiveness and impact. Abbreviations: NGO, nongovernmental organisation; UX designers, user experience designers.
Box 2. From scientific papers to interactive visualisations

In Figure 1, two examples of creating interactive visualisation interfaces alongside graphics from the original scientific papers are provided. In Figure 1A,B (‘Scientific Communication As Sequential Art’; http://worrydream.com/ScientificCommunicationAsSequentialArt/), Brett Victor redesigned a scientific paper, deconstructing the narrative and recomposing it using visualisations, an alternative layout, and interactive features. Based on the work of Watts and Strogatz [77] (Figure 1B), the ‘page’ produced by Victor leads a user through the algorithm and metrics that underlie the models being reported. The redesign breaks down the important steps to understanding into manageable steps, which can easily be referred back to as the user develops an overall understanding. Unlike a scientific paper, interactive features enable users to explore the effects of parameters on particular parts of the algorithm or metrics by playing. This example alludes to how a complex theoretical study (or an applied model) could be redesigned using visualisations and dynamic elements to create an accessible interface through an interactive set of visualisations [15,55,59,60,78].

The second example, ‘State of the Polar Bear’ (http://pbsg.npolar.no/en/dynamic/app; Figure 1C,D), is an interactive tool designed and developed by the data visualisation company Periscopic, for the International Union for Conservation of Nature (IUCN) Polar Bear Specialist Group (http://pbsg.npolar.no/en/index.html). This Specialist group advises science policy and management organisations on the latest scientific knowledge using a variety of information sources that includes more than 1000 articles.

Within the interactive tool (Figure 1C), diverse and fragmented information resources are brought together into a single web application based on interactive visualisations. Users can explore and display data on spatial location, population trends, threats, pollution studies, and harvesting information, and also find references upon which this information is based. Unlike the scientific literature resources [79], this tool is open access, accessible, dynamic, and engaging (Figure 1D). In a short time, a user can become acquainted with a variety of information sources and, through these experiences, build a picture of the patterns and threats to a species in a way that collections of scientific articles cannot achieve. Also see http://globalcarbonatlas.org/, which is a new tool for exploring carbon fluxes.

‘Protected Planet’ web interface (http://www.protectedplanet.net/), where users are encouraged to edit a community version of data records and rate submitted photographs when accessing the World Database on Protected Areas (WDPA; http://www wdpa.org).

Design approaches

Scientists rarely come into contact with the full breadth of potential audiences [23] and might not always understand their characteristics and motivations. User-centred [21] and participatory design approaches [44] explicitly involve stakeholders in the development and design processes, and could better ensure the diversity of user needs are met (Box S1 in the supplementary material online). For instance, policy audiences need to recommunicate information to secondary audiences (e.g., other policy audiences, companies, public, and the media) and this reuse could be included in the design of visualisations to minimise the biases arising through a chain of communicators, especially where scrutiny can increase along that chain [15]. Likewise, ethnographic research and user studies [45] could generate insights that strengthen and shorten the information pathways between stakeholders and that increase the flow of information. Successful design requires...
realistic consideration of the demands that success may entail [46]; for instance, moving beyond communication of ‘facts’ towards empowering ‘understanding’ [47]. Thus, many benefits will come from evaluation procedures that reflect diversity in end-users (Box S2 in the supplementary material online). The ‘Future Earth’ programme is embarking on taking on some of these challenges by developing a ‘co-design’ process and by integrating visualisations within any data services provided [3,48]. Given the rarity of this ethos, how the co-design process is developed could be as influential as the end products.

Reducing the multidimensionality of complicated information

Most visual interfaces are 2D (i.e., paper or computer displays) and present considerable challenges for displaying complex multidimensional information (Figure 1) [49]. For instance, it can be difficult to include further information (such as uncertainty) into heat maps and choropleth maps (Figure 2D) because the primary axes are already fixed to the spatial dimensions of the data. Any further information must then be incorporated by elaborating on the map by redesigning the glyphs for each spatial position (see below), or by developing an interactive interface (see above), or using an alternative visualisation design altogether.

Empirical information visualisation research has explored some possibilities for displaying complex information [50–52], but there are many possible design solutions and a single definitive design recipe might not exist (e.g., combinations of colours, glyphs, axes, animations, brushing, layouts, interactions, and so on). Whatever visual strategy is ultimately used, it is important that scientific and statistical details are not altered. For instance, where data are based on multiple models, a summary heat map can be produced from an average ‘model ensemble’ [53]. However, this design choice can alter the properties of the underlying models through rescaling (Figure S1 in the supplementary material online) and so introduce a systematic bias into the scientific message.

Interactive exploration and user narratives

Multidimensional information can be difficult for experts to navigate, let alone nonexperts. A robust ‘mental model’ might only develop through a user themselves exploring the complex relations involved in a system, model, data set, or process [23] (http://worrydream.com/LadderOfAbstraction/). However, science is strongly biased towards ‘explanatory’ figures that summarise information, rather than producing ‘exploratory’ knowledge interfaces where audiences can ‘learn by doing’ [54]. One solution for simplifying multidimensional information is to produce a narrative that focuses on a subset of scenarios, data sources, content, or otherwise contrasts information to create a manageable and informative storyline [55]. The narrative can focus on particular categories in a data set, or particular parameters in a model, to guide users’ learning. In principle, users could construct and share narratives themselves through interactive features by selecting components of a data set that interest them [56] (e.g., data filters, or model and scenario selections) (Figure S2 in the supplementary material online; Box 2). For instance, where user interfaces have many options (http://pbsg.npolar.no/en/dynamic/app), users can select their own visualisation, which could be recorded and then compared to those of other users [57]. Such interactivity should be carefully designed to ensure the resultant narratives, through editing or user interactions, are complementary to the whole scientific message [58–60].

Redesigning components of visualisations

Altering the graphical layouts (e.g., split views, or superimposed and summarised views [61]) and glyphs (data icons and symbols) [62] of a visualisation can offer many effective strategies for reducing the dimensionality of information displays, for instance when communicating any data with estimates of its uncertainty [63]. These design solutions should not only simplify a visual display, but also maintain an unambiguous relation between visual and nonvisual terminology (e.g., metrics, definitions, abstractions, uncertainty, and ignorance) and the data. Combining multiple information sources into glyphs is one of the most obvious solutions, but has many potential issues, such as altering the prominence and interpretation of particular values, producing unwanted clustering and layering effects, or causing the observer to infer unintentional secondary patterns (Figure S1i–iv in the supplementary material online). Practical design solutions will be broadly applicable rather than restricted to particular data resolutions or other data characteristics, such as spatial pattern. Solutions should also remain simple, such that the graphical cues that users are confronted with are not overloaded and do not render an undecipherable ‘visual puzzle’ [64]. Perceptual stress can impede or bias users’ comprehension or, at worst, cause audiences to disengage. These issues of layout and visual encoding continue to be a hot topic in science and information visualisation [20] and visualisation research could be explicitly based on the context of use found in science and science policy.

Box 3. Four suggestions for building visualisation capacity in our scientific communities

- Demand and nurture better-quality visualisations and graphics in our ecological science by implementing appropriate training; higher standards for visualisations in journals; and reframing the role of visualisation in our scientific work. Increased grass roots expertise will make all other suggestions easier.
- Hire expertise and embed it within our scientific organisations to seed exemplar projects and work practices; embed expertise that can coordinate and deliver appropriate training programs; and contextualise visualisation research on problems with a direct route to application and further collaboration with visualisation communities.
- Embed visualisation in science policy and knowledge exchange programs by fusing expertise into the processes at an early stage; generate user requirements and user stories to provide context for the design of visualisations; and produce visualisation and visual communication guidelines that set appropriate standards for designing and evaluating graphics, which should include strategies for engaging further expertise (see below).
- Ensure that we can communicate science and science-policy programmes in appropriate ways to the various areas of expertise that we need to engage, from academic visualisation researchers and visualisation practitioners, to user experience designers and informatics professionals; all the way to designers and communications specialists.
Addressing a transdisciplinary problem

Rather than being a design or technical service that can be outsourced as an afterthought, appropriate information visualisation and communication strategies must come from early integration of visualisation tools and expertise. For instance, by linking those who contribute to, curate, and analyse data and information sources, to designers, communicators, and engineers, and then to those who collate and apply that knowledge (Box 1). Vibrant research programmes exist in each of these domains, but their integration is currently insufficient [20]. If a visualisation and visual communication strategy is to be produced that befits the demands of science-policy programmes, such as the IPBES (Box 1), this situation must change. There has not been significant engagement or influence on training within ecology and biodiversity sciences to fill those gaps in expertise [10].

Within visualisation, research programmes do exist in visualising uncertainty [18,65] and the composition of interactive mapping tools [51]. However, this research often uses different forms of data and highly controlled user scenarios that do not necessarily support the challenges that scientists face. In addition, scientists might not be aware of this literature. The isolation of these fields then needs to be corrected through an ongoing dialogue (e.g., working groups, conferences, or collaborations) that can place the requirements of the science and policy into visualisation research, and then use that research. This requires individuals and groups (translators) who can lead the way by verbalising the challenges, translating the research, and developing examples that inspire progress.

Enabling multidisciplinary collaborations

To make advances, scientists and science-policy initiatives (such as the IPBES and Future Earth [3]) must broker collaborations that could produce a joined-up approach to visualisation (Box 1). Potential contributors and collaborators might be unaware of these domains and a clearly defined agenda for engagement must go beyond stating high level requirements for ‘decision support systems’, ‘web portals’ [66], and ‘user-friendly’ resources [16]. We cannot expect visualisation practitioners to understand passively our outputs and practices without appropriate explanation, or passively diffuse into key roles in our work. Science-policy programmes are complex, and might not be well understood. Thus, organisations need to work hard to communicate themselves and their goals in ways that are not daunting or hindered by organisational barriers. Plans for resource provision must then account for the eligibility of key contributors (e.g., freelancers or businesses) for funding bids and pose visualisation as more than a service. In sum, a balance must be struck between outsourcing visualisation to experts (which would undoubtedly overlook expertise required from the other domains) and embedding visualisation within all other activities (which would dilute visualisation expertise). We must sow the right seeds if we are to embed the relevant expertise within scientific and science-policy communities.

Generating impact

It is hard to argue against the huge role that visually engaging web interfaces could have in reaching users [67] (Box 2). However, targeted user research is needed early on in the process to ensure that the goals are realised. Much can be learned from programmes in ‘open science’ that aim to increase the accessibility of science [13], but science policy must also generate significant levels of end-user engagement [68]. There are then huge opportunities and large incentives for individuals and organisations to take visualisation seriously. For instance, research can gain increased credibility and influence if it directly addresses stakeholder engagement, and potentially receive increased funding. Both top-down (science policy; e.g., funding, publishing, hiring, policy development, or engagement) and bottom-up responses (scientists; e.g., funding bids, training, or collaboration) are needed to improve visual communications, and the accessibility and usability of research more generally.

Concluding remarks and practical steps

Success in both science and policy are predicated on reliable and unbiased understanding. Furthermore, strategies for communicating and curating of knowledge are fundamental to the structure and impact of both science and science–policy interfaces [69] (http://www.ipcc.ch/meetings/session35/IAC_CommunicationStrategy.pdf). Thus, it is surprising, if not a major failure, that visualisation and visual communication have been so overlooked in the training of scientists [10] and within the development of science-policy work programmes [8]. Visualisation should be supporting the whole information pipeline; from acquiring and exploring data and analysing models, to the visual analytics used to reason across research and assessment activities [11,70], all the way to storytelling [55] for communicating background information, results, and conclusions. Objective and rigorous visualisations and communications will not be developed without addressing the challenges of their production [10,65].

‘Biological visualisation’ offers a great example of successfully embedding visualisation into science and science policy [12,71]; for example, in producing visualisations that enable exploration of large, complex data sets [72,73] using an explicit understanding of user characteristics when developing visualisations [74], and by offering broader strategies for further progressing the development of biological visualisation [71]. This level of success is enabled by significant levels of visualisation expertise, training, publishing opportunities, and conferences (among others), which is not generally the case in our ecological sciences. Similar to biological visualisation, we should build recognition that visualisation is a highly valued career path in science. So far, we have not seized upon the variety of visualisation opportunities available, despite the obvious and immediate benefits that have been available for some time.

Given the topics that we have introduced and discussed, we present several suggestions to generate some capacity that will enable us to act upon these issues and challenges (Box 3). These suggestions target both top-down and bottom-up responses to the current poverty in information visualisation that we see in our ecological sciences. There are many reasons to think that progress is possible. For instance, technological and research developments have precipitated significant expertise in information and data visualisation, information graphics, and data journalism. When combined with increased cultural awareness of data, visualisation, and informatics (and given the web infrastructure), there are huge opportunities to improve the use of visualisations within and beyond science.

From governments [54] and research organisations to the media [75], communication strategies for complex and uncertain scientific research are being reconsidered. These pieces offer the foundations for science and science policy to build on, and for scientists to work towards. The stage is then set for science and science policy to become visually astute. What are we going to do about it?

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Appendix A. Supplementary data

Supplementary data associated with this article can be found, in the online version, at http://dx.doi.org/10.1016/j.tree.2014.01.003.

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